

Evaluation & Appraisal and Update of Alachua County Comprehensive Plan: 2011-2030

Review of Draft Policy Revisions to Address Evaluation & Appraisal Issues

Purpose of Meeting

Receive input and direction from County
Commission on draft policy revisions to various
Elements of the Comprehensive Plan in
preparation for public hearings on transmittal of
proposed amendments for State review.

Presentation Outline

- 1. Presentation on draft policy changes for Elements and topics that were not covered at the December 6th BoCC meeting.
 - Local Foods
 - Equity and Economic Opportunity
 - Community Health
- 2. Begin follow up on Board questions and direction on specific topics from the December 4th and 6th meetings.
 - Corridor Design Manual
 - Utilities and Landscaping
 - Annexation and Boundary Adjustment Act

Upcoming Schedule – Comprehensive Plan Update

- February 14th BoCC Workshop on Draft Policy Revisions
 - Greenways Master Plan
 - Solid Waste Policies
 - Rural Clustered Subdivisions Open Space and Threshold for Clustering Requirement
 - Suggestions to increase density in Urban Cluster
- Public Hearings on Transmittal of Draft Amendments:
 - Local Planning Agency/Planning Commission: March April
 - County Commission: April May
- State deadline for transmitting proposed amendments:
 - March 19, 2019

Local Planning Agency/Planning Commission Recommendation

The Planning Commission, at its November 14th meeting, recommended moving forward with this set of draft policy revisions to the Comprehensive Plan as presented by staff, with several recommended modifications to the draft language.

The Planning Commission's recommendations have been incorporated into the draft policy language for the Board's review.

Part 1.

DRAFT POLICY CHANGES FOR ELEMENTS AND TOPICS THAT WERE NOT COVERED AT DECEMBER 6TH BOCC MEETING

- Local Foods
- Equity and Economic Opportunity
- Community Health

LOCAL FOODS

Local Food Impacts **Economy and Energy**

Retain our food and natural resources, reduce waste, provide jobs and more food security

- Set Cooperative and Partnership Goals to promote investment in local farms and the local food infrastructure; Support local food grant efforts and community gardening education
- Increase incentives for preservation of agriculture within open space areas
- Promote County agritourism and local food businesses

Local Food Impacts Community Health

Incentives for increasing opportunities for (mobile) fresh market access/healthy corner stores

The typical American diet is too high in calories, saturated fat, sodium, and added sugars, and does not have enough fruits, vegetables, whole grains, calcium, and fiber. Such a diet contributes to some of the leading causes of death and increases the risk of numerous diseases, including: heart disease; diabetes; obesity; high blood pressure; stroke; osteoporosis; and cancers, including cervical, colon, gallbladder, kidney, liver, ovarian, uterine, and postmenopausal breast cancers; leukemia; and esophageal cancer (after researchers took smoking into account). SOURCE: https://cspinet.org/eating-healthy/why-good-nutrition-important

LOCAL FOODS

Existing policies

- Promote & develop standards produce stands, farmers markets, & food coops (ENE 6.1.3)
- Form partnerships for food waste compost to garden systems (SW 1.5.7)

Proposed policies

- Identify ways to support affordable access to healthy, local food for low-income residents/
 Healthy Corners Stores & Incentives for Grocers in food deserts (CHE 1.3.2.3 c)
- Support providers of fresh and nutritious food assistance to low income residents (CHE 1.3.1.6.)
- Promote use of schools as food distribution sites (e.g. food pantries); Invest in local food infrastructure/ Support local food grant efforts (CHE 1.4.4.4. and 1.3.2.4.)
- Promote County agritourism and local food businesses (ENE Obj. 6.1)
- County will partner to study local food system/economy to establish goals, baseline measures,
 and targets (ENE 6.1.1)

Photo credit: Gainesville Sun

LOCAL FOODS- Energy Element Objective 6.1

(LPA direction) Add the following language regarding benefits of local food system:

A robust local food system provides the following potential benefits:

- maintaining agricultural land and supporting rural land stewardship,
- protecting incomes for family farms and providing local employment,
- stimulating local food industries and enhancing agritourism,
- protecting public health by improving food safety issues at harvesting, washing, shipping and distribution, and increasing the nutritional value of food,
- <u>increasing food security and resiliency through providing affordable local food, protecting agricultural knowledge and traditions, and supporting biodiversity in our food crops, and</u>
- reducing local energy consumption and carbon footprint.

LOCAL FOODS

- Energy Element Policy 6.1.1.- Partner with community groups and other governments in the region to delineate and promote a local foodshed for the development of a sustainable local food system.
- Alachua County will participate in a study to establish baseline measures and measurable targets towards the increase of local food use by Alachua County institutions, including:
- (a) Identify and partner with relevant agencies and organizations...
- (b) Identify components of the local food economy
- ...Set target goals and develop methodology





LOCAL FOODS

- Energy Element Policy 9.1.3 regarding partnerships and educational strategies:
 - GAP [Good Agricultural Practices] and BMP training
 - Ag and Gardening Education, increasing at-risk youth participation and partnering to protect pollinators

Policies that promote pollinator health and habitat (including on

County owned lands)



DIABETES DEATHS

| Diabetes Deaths | Alachua | | | Florida | | | USA | | |
|------------------------------------|---------|-------|-------|---------|-------|-------|--------|--------|--------|
| Diabetes Deatils | 2005 | 2010 | 2014 | 2005 | 2010 | 2014 | 2005 | 2010 | 2014 |
| White Death Rate per 100,000 | 19.90 | 18.20 | 30.30 | 29.30 | 27.00 | 27.10 | 24.90 | 22.10 | 23.80 |
| White Death Count | 34 | 32 | 54 | 4,197 | 3,992 | 4,147 | 59,755 | 54,250 | 59,741 |
| Black Death Rate per 100,000 | 36.70 | 23.80 | 40.00 | 31.90 | 29.20 | 32.10 | 33.20 | 28.80 | 30.30 |
| Black Death Count | 17 | 12 | 25 | 898 | 900 | 1046 | 12,970 | 12,126 | 13,435 |
| Other Death Rate per 100,000 | 0.00 | 0.00 | 4.67 | 11.55 | 10.85 | 12.63 | 13.92 | 12.68 | 13.85 |
| Other Death Count | 0 | 0 | 1 | 86 | 100 | 126 | 2,394 | 2,695 | 3,312 |
| Hispanic Death Rate per 100,000 | 0.00 | 0.00 | 21.40 | 18.30 | 16.70 | 15.50 | 15.60 | 13.00 | 14.10 |
| Hispanic Death Count | 0 | 0 | 5 | 649 | 707 | 725 | 6,665 | 6,556 | 7,795 |

Source: BEBR 2018, "Understanding Racial Inequity in Alachua County"

LOCAL FOODS EQUITY

Draft Changes to Comprehensive Plan:

• CHE Policy1.3.1.6. Support food banks, pantries, and other sources that help provide food assistance to low income residents so that all families, seniors, schools, and community-based organizations are able to access, purchase, and increase intake of seasonal and fresh fruits, vegetables, and other nutritious foods.

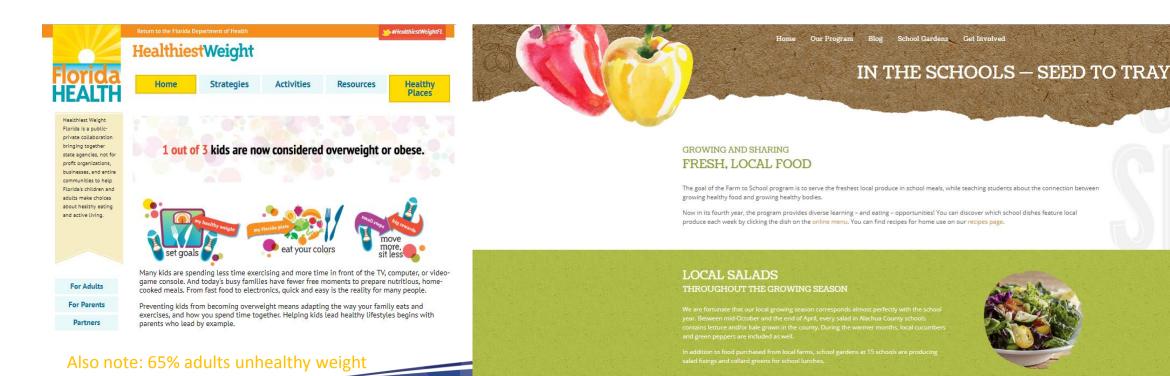




Fresh Wagon Mobile Market modellocal nutritious food to low income persons who are transportation disadvantaged

LOCAL FOODS EQUITY

• CHE Policy 1.3.1.5 <u>The County shall consider regulations limiting</u> new fast food establishments in close proximity to schools.



LOCAL FOODS EQUITY

- CHE Policy 1.3.2.3. [Excerpt]
- (b) Encourage farmers' markets and other healthy food retailers to accept federal nutrition programs such as WIC and SNAP (food stamps) and encourage information distribution via county offices and website. Continue to work with local organizations to offer incentives for utilizing the nutrition programs.
- (c) Alachua County shall consider a program for partnerships for healthy corner stores, and incentives to attract grocers to food deserts.

Board Discussion & Direction

Provide direction regarding draft policy language on Local Foods.

Potential Strategies to address disparities identified in "Understanding Racial Inequity in Alachua County"

- Review Economic Element policies, and other policies, and revise as necessary to further promote and identify tools and strategies for accomplishing equity objectives.
- 2. Develop a pilot program to retain manufacturing jobs and businesses such as focusing on electric rates and other issues.
- 3. Annual review of Capital Improvement Program to target investments to promote economic opportunity, environmental justice and social equity to reduce disparities.
- Continue to seek grants and designations providing incentives to expand economic opportunity and redevelopment.

Background

- Comprehensive Plan currently has policies related to achieving equity throughout different elements
- Staff has proposed draft revisions to the Comp Plan to focus policies more explicitly on achieving equity and eliminating disparities as identified in the BEBR Racial Inequity Report
- The revisions include policies that reference the 2018 BEBR report as a benchmark for measuring progress on achieving equity

Background

Comprehensive Plan elements with policies related to achieving equity:

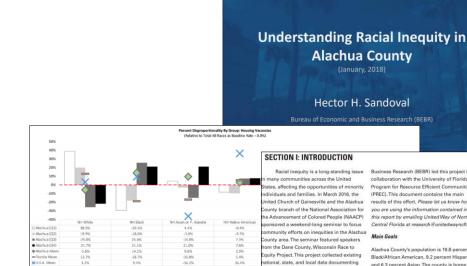
- Future Land Use
- Transportation Mobility
- Housing
- Recreation
- Public School Facilities

- Intergovernmental Coordination
- Economic
- Community Health
- Energy
- Capital Improvements

"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

The report analyzes multiple areas of disparity:

- Economic Well-being
- Education
- Family Structure
- Child Welfare
- Justice System
- Health Status
- Housing and Transportation



stes overall. Their study led to a community-

gether to meet the challenge of narrowing

A group of Gainesville, Florida nmunity leaders representing Alachua unty, Alachua County Public Schools, City

Gainesville, Gainesville Area Chamber of mmerce, Santa Fe College, UF Heatth, and iiversity of Florida saw value in completin millar project. Wishing to understand and current racial inequity in Alachua County.

group called for the development of a

ne report grounded in quantitative

leaders to examine racial, social, and

employment opportunities, housing and

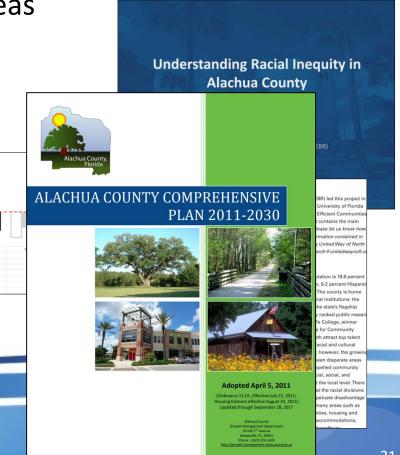
transportation, public accommodation

"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

Staff has reviewed policies in the Comp Plan that relate to various disparities in the context of four topic areas addressed in the Plan:

- 1. Economic Well-Being & Education
- 2. Health
- 3. Housing & Energy
- 4. Land Use & Transportation

Other areas of disparity from the Report such as Family Structure, Child Welfare, and the Justice System are not addressed by the Comp Plan.



"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

General conclusion

- Racial inequity involves multiple interconnected factors/forces
- Report identifies two key areas worthy of attention:
 - 1. High quality education HS diploma as a baseline; benefits of additional education; good skills training is essential
 - 2. Employment more jobs providing a living wage are essential to ameliorating disparities

"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

Data includes indicators of disparity such as:

- Vehicle and Home Ownership rates
- Median Household Income
- Unemployment Rates
- Poverty Rates
- Problems with Quality & Condition of Housing
- High School Graduation Rates
- Health Status
- Uninsured Rates

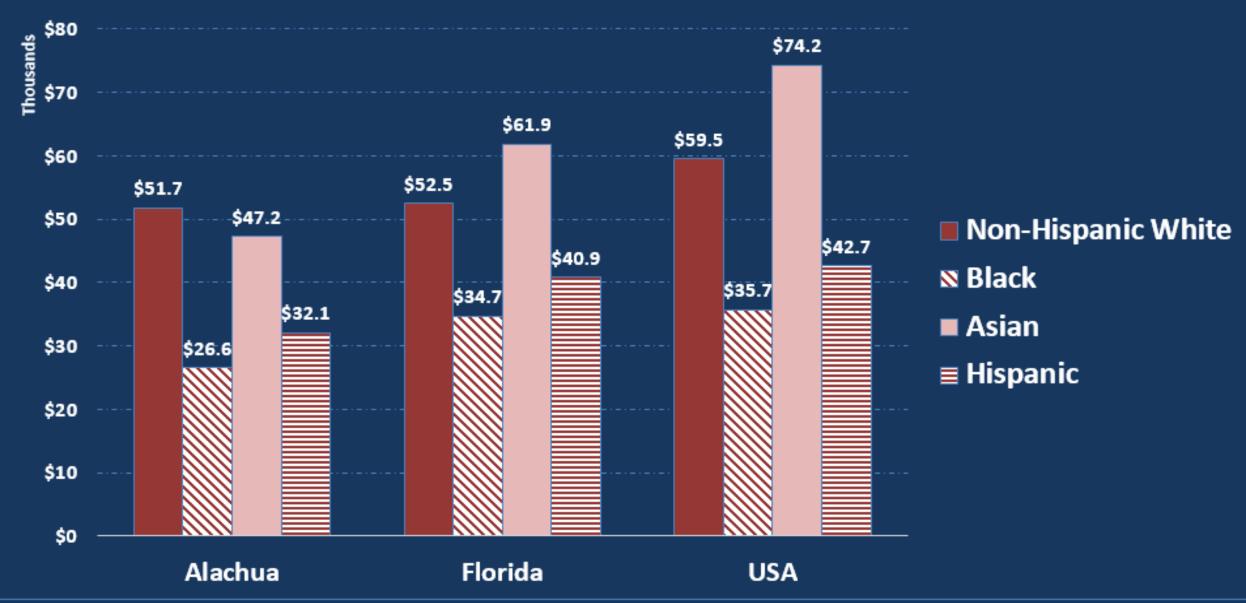
Transportation

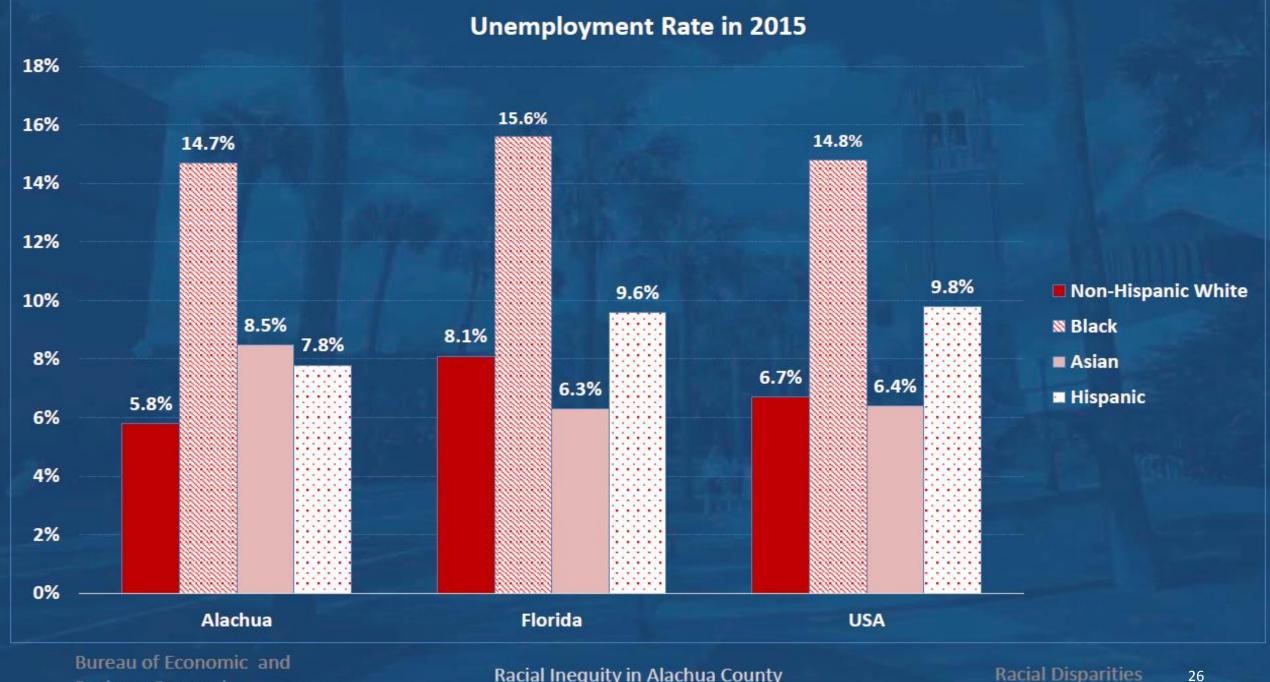
- White households
 - Highest rate of vehicle ownership
 - Most annual vehicle miles traveled
 - Highest cost of transportation
- Black households
 - Lowest rate of vehicle ownership
 - Second most annual vehicle miles traveled
 - Second highest cost of transportation
- Hispanic households
 - Longest average median work commute
 - Fewest annual vehicle miles traveled
 - Lowest cost of transportation

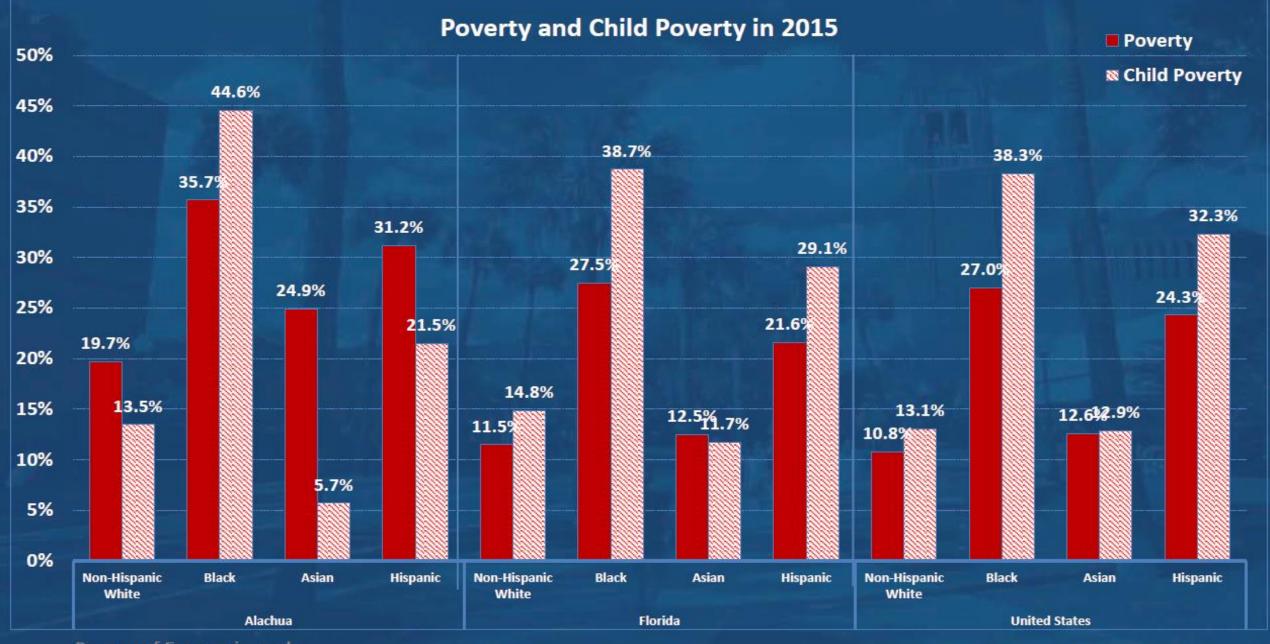
Housing and Neighborhood Location

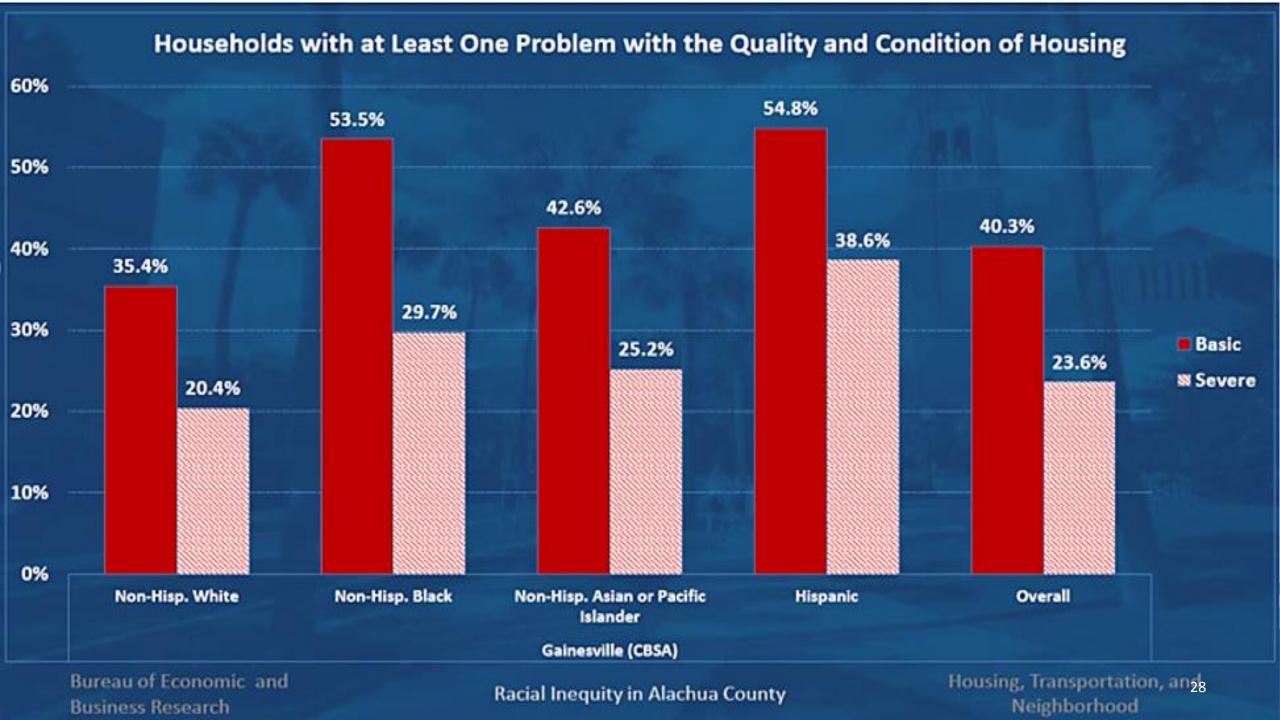
- White residents
 - Smallest household sizes
 - Highest rates of homeownership
 - Live in neighborhoods with the lowest rates of housing vacancies
- Black residents
 - Largest household sizes,
 - Occupy the smallest, oldest, and lowest valued (property appraiser) homes
 - Live in neighborhoods near schools with the lowest performance of 4th graders











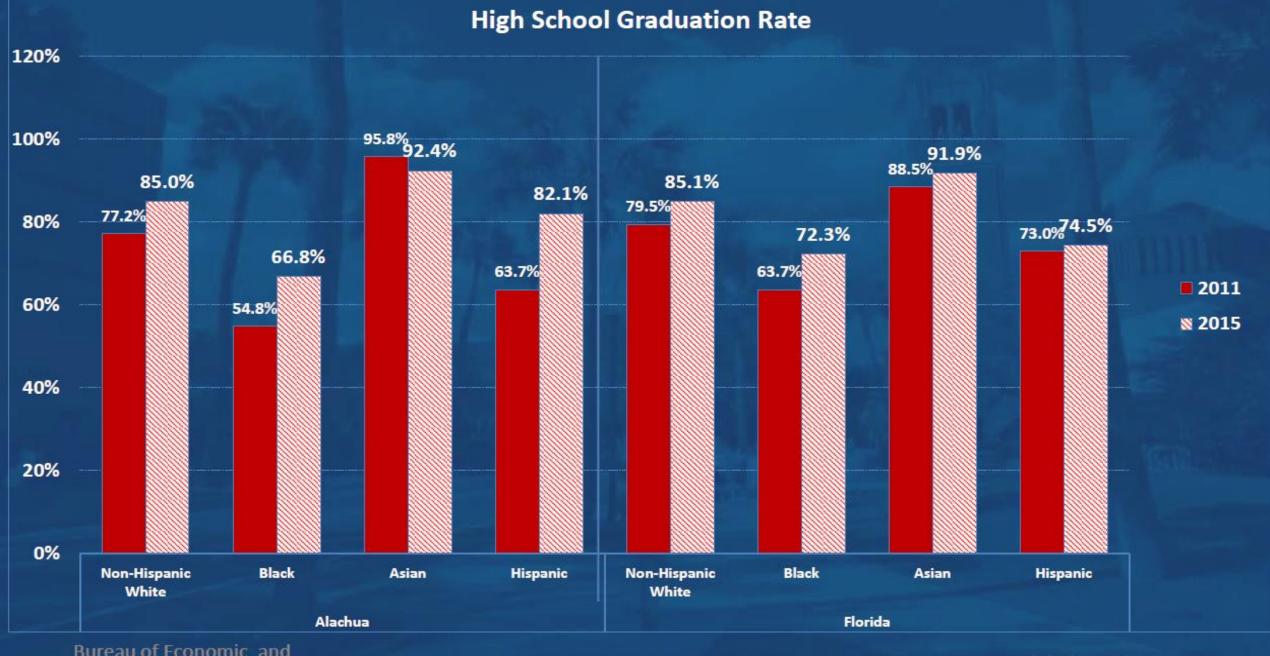
Performance

- Black 3rd graders have the lowest proficiency in reading in Alachua County, and are lower than their peers in the state.
- Similarly, Black 8th graders have the lowest proficiency in math

Achievement

Blacks are less likely to complete high school than other racial groups

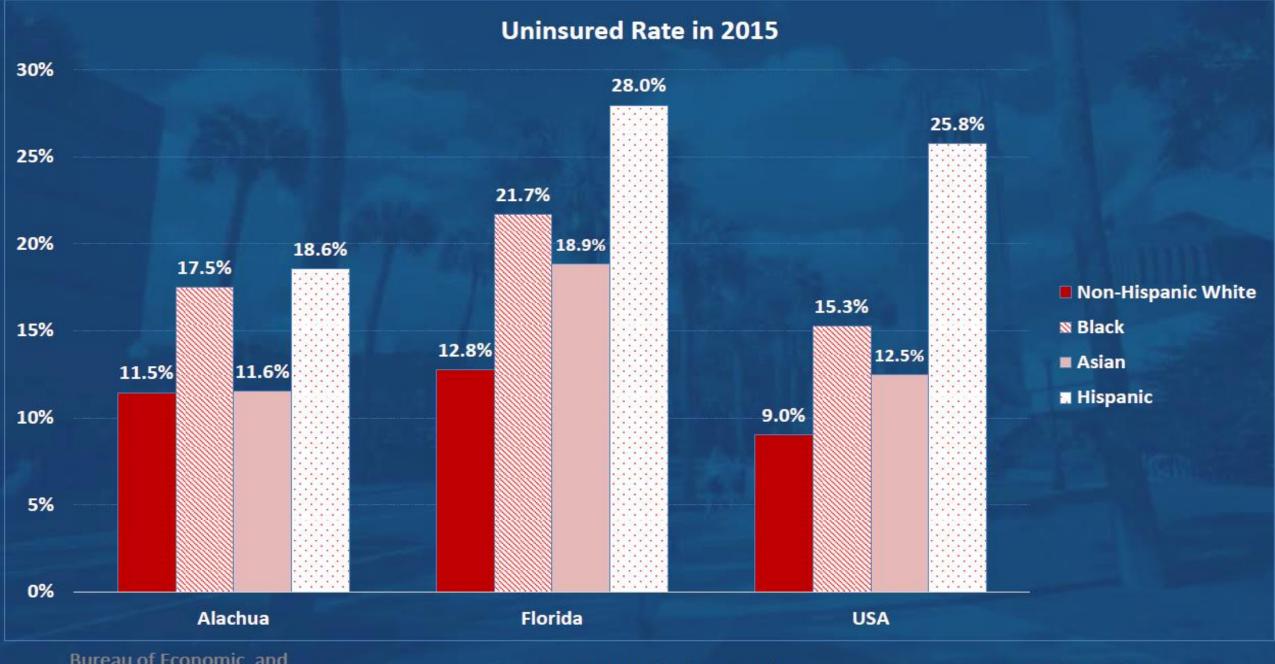
More than 50% of those who drop out of high school in Alachua County are Black



"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

Disparities identified related to Health issues include:

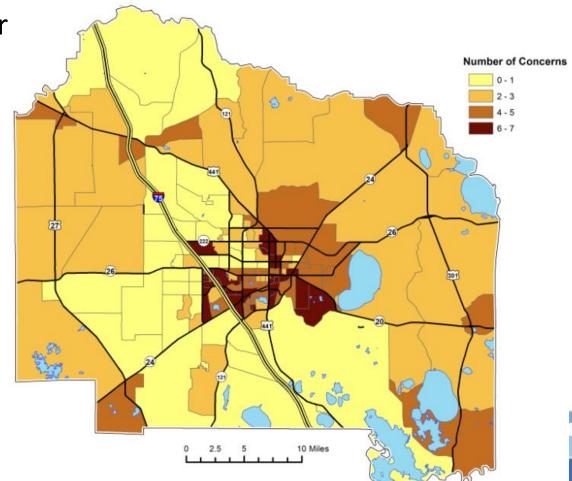
| | <u>Indicator</u> | Disparity ratio (Black compared to White, 1.00 = Median White rate) |
|---|----------------------------|---|
| • | Uninsured Rate | 1.53 |
| • | Insufficient Prenatal Care | 1.13 |
| • | Preterm Births | 1.70 |
| • | Low Birthweight Babies | 2.05 |
| • | Infant Mortality | 1.50 |
| • | Diabetes Deaths | 1.32 |



"Understanding Racial Inequity in Alachua County" (BEBR, 2018)

Map shows census block groups where number of concerns is worse than County median

- 1. Median household income
- 2. Uninsured rate
- 3. Poverty rate
- 4. Mobility rate
- 5. Homeownership rate
- 6. Unemployment rate
- 7. Mortgage rate



Indicators of Concern (2011 - 2015)

Staff is recommending revisions to current Comprehensive Plan to focus policies more explicitly on achieving equity and eliminating disparities identified in the Racial Inequity report in these four areas:

- Economic Well-being & Education
- Housing & Energy

- Health
- Land Use & Transportation

ECONOMIC WELL-BEING & EDUCATION

- Enhance economic prosperity of all citizens; provide opportunity for all segments of the population (ECO Goal)
 - Add: address economic equity
- Economic Diversity and Sustainability (ECO Obj 1.1)

 Add: include strategies to achieve elimination of disparities identified in "Understanding Racial Inequity in Alachua County" Report
- Prioritize resources for local & minority businesses (ECO Policies 1.2.1, 1.2.13 1.2.14)
 Add: address economic prosperity and racial and economic disparities; expand
 opportunities for education, skills training; clarify "minority-owned"; add womenowned; add local business should include employment of local workforce
- "State of Alachua County Economy" report including equity issues (ECO Policy 1.2.18)
 Add: activities to address economic opportunity and elimination of disparities

ECONOMIC WELL-BEING & EDUCATION

- Expand economic base through partnerships providing education & training (ECO Policy 1.1.5)
 - Add: encourage job skills training; engage CareerSource NCF, YouthBuild Institute
- Coordinate education, training opportunities, and skills of labor force with needs of employers (ECO Obj 1.4, Policies 1.4.2 1.4.3)
 - Add: with a goal to eliminate disparities; improve economic well-being across all population segments; give priority to locations & populations with highest indicators of economic disparity
- Social equity as factors and criteria in recruitment & incentives (ECO Policy 1.2.5 1.2.7)
 Add: include contributions towards elimination of racial and economic disparities

ECONOMIC WELL-BEING & EDUCATION

- Promote development & redevelopment of economically distressed areas (ECO Obj 1.5)
 Add: with a goal to eliminate disparities
- Collaborate with local businesses to create or support programs that enhance apprenticeship opportunities for vocational trades (ECO Policy 1.5.8)
 Add: as part of efforts to achieve economic equity; and explore adding consideration of employer apprenticeship programs as a factor in County purchasing policies
- Programming & funding of capital projects (CIE Obj 1.6)
 Add: include equity objectives, address disparities as a factor in decisions
- Coordinate with School Board plans (PSFE Obj 3.7, Obj 4.4)

 Add: Address disparities and equitable treatment of students in condition of facilities;

 include "equitable" in public schools site selection process and expansions and closures

HOUSING & ENERGY

Summary of Updates to Housing Element – As discussed by BoCC at December 4th Meeting

- Promote safe, sanitary affordable housing for all Alachua County residents; maintain and improve existing supply, provide for development and dispersal throughout County (HE Goal)
- Affordable housing Preservation, Incentives, Methods of Financing, Cottage Neighborhoods

Add: Landlord program to improve energy efficiency for rentals

Add: Expedited conceptual plan review; incentives for housing for very low and extremely low income groups

Add: Expand housing diversity; adaptive reuse of vacant structures

Add: Funding for transitional housing and rental assistance

Add: Revenue from escheated sales; establish Housing Trust Fund

Add: Continuum of Care for homeless

- **Enforce Fair Housing Ordinance** (HE Policy 3.1.1)
- Weatherization programs (ENE 2.1.3)

LAND USE & TRANSPORTATION

- Promote sustainable land development balancing economic opportunity, social
 equity including environmental justice, and protection of the natural environment
 (FLUE Principle 1)
- Encourage development of residential land promoting social and economic diversity (FLUE Obj 1.1)
- Support compact, mixed-use developments and an interconnected multi-modal transportation system that encourages walking, bicycling and driving short distances between residential, retail, office, educational, civic and institutional uses and utilizes transit to commute to regional employment, educational and entertainment destinations (TME Policy 1.1.2)

LAND USE & TRANSPORTATION

- Address barriers to employment and economic prosperity, including transportation, and barriers to multimodal connectivity (ECO Policy 1.2.5, ENE Policy 4.3.2)
- Eastside Activity Center as a focus of higher density and intensity mixed use development (FLUE 2.2.10)
- Plan East Gainesville guiding vision promoting economic opportunity, diverse housing choices, enhanced transit connections with centers of employment (FLUE Obj 8.5, Policy 8.5.5)

Revise: Expand employment and eliminate disparities through infrastructure improvements that facilitate development focused in the vicinity of Eastside Activity Center as part of a special area planning process (FLUE Policy 8.5.2) [remove reference to Community Redevelopment Area]

Board Discussion & Direction

Provide direction regarding draft policy language on achieving equity in various Elements of the Comprehensive Plan.



"Health equity means that everyone has a fair and just opportunity to be healthier. This requires removing obstacles to health such as poverty, discrimination, and their consequences, including powerlessness and lack of access to good jobs with fair pay, quality education and housing, safe environments, and health care." (RWJF)

- Preserve the health of Alachua County residents and <u>promote health in all policies and service</u>
 <u>initiatives affecting all aspects of the built environment</u>, by facilitating health care delivery,
 improving the <u>equity and</u> livability of the community, and providing all Alachua County residents
 opportunities for active living. (CHE Goal)
- Partnerships to implement 2009 Hunger Abatement Plan, provide healthy foods in schools (CHE 1.3.2.4)
 Add: Target date to end food insecurity in County (by 2050)
- Promote prevention of obesity & chronic conditions by addressing nutrition and the built environment (CHE Obj 1.3)
 - Add: Develop opportunities for **physical activity for all ages and incomes**
- School-based and community nutrition programs (CHE Obj 1.4, Policy 1.4.4)

 Add: Promote schools as food distribution sites, e.g., food pantries
- Develop recreation facilities accessible to all County residents; structure any user fees so that accessibility is enhanced for low-income (RE Obj 1.1, Policy 1.2.2, 1.5.1; CIE Policy 1.8.3)/Existing

Health in All Policies

An approach to policy-making that incorporates health considerations into all decisions across all sectors



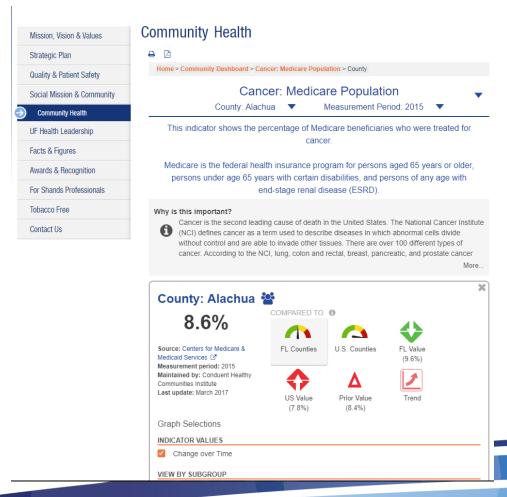
Policy 1.3.3.1 <u>As a part of implementing a Health in All Policies approach, Alachua County should continue to include local health agencies in developing county planning policies and development standards for the built environment in order to address health impacts.
</u>

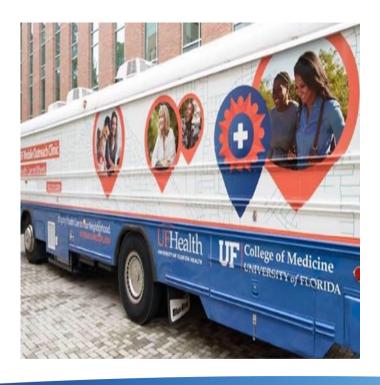
- Promote colocation of health programs/services in underserved areas; utilize Health Needs Assessment to target low-income areas and needs (CHE Policy 1.1.2 - 1.1.3, 1.5.1)
 - Add: Support equitable access to health care services & safety net system for County's underserved population with transportation systems and assistance programs
- Develop community health indicators to monitor progress and health needs of different segments of County population and inform decision-making (CHE 1.5.1.1 - 1.5.1.2)

Add: Include "geographically indexed" indicators; consider health criteria as part of capital projects planning to ensure health equity



UF Health Indicators- Community Health 'Dashboard' https://ufhealth.org/community-health





- Determine community design impacts on public health (CHE Policy 1.5.1.3)

 Add: Review development plan proposals with Health Impact Assessment where appropriate
- Pursue grant funding for community-based health promotion (CHE Policy 1.1.7)
 Add: include reproductive health
- Promote healthy community (CHE Obj 1.1.3)
 Add: Address prevention of obesity and other chronic conditions
 through nutrition and the built environment

Add: Increase equitable access to affordable mental health and dental services; reduce prevalence of substance abuse, including tobacco, strive for a drug-free community Add: Support programs to reduce poverty and its effects (1.9.1.address health risks resulting from abuse, poverty, homelessness, and untreated medical conditions)

Board Discussion & Direction

Provide direction regarding draft policy language on Community Health.

Part 2.

FOLLOW-UP ON BOARD QUESTIONS AND DIRECTION ON SPECIFIC TOPICS FROM DECEMBER 4TH AND 6TH MEETINGS

- Corridor Design Manual relationship to Comprehensive Plan
- Utilities and landscaping requirements
- Annexation and Boundary Adjustment Act

Corridor Design Manual

BoCC Direction from Dec. 4th:

 Clarify how the Corridor Design Manual fits into the Comprehensive Plan policy framework, and whether or not there should be a connection between the Corridor Design Manual and the Comprehensive Plan.

Corridor Design Manual

- Adopted 2002
- Sits between Comp Plan and Code as guidance and strategy document
- Limited references in Comp Plan.
- Extensively referenced in Code (sometimes contradictory)

with other Code provisions).

Corridor Design Manual

- Needs to be updated or retired for up to date national standards (ie, TND Chapter of Greenbook / NACTO Guide)
- Many state of the art standards are not reflected and land use structure does not mirror that of the Comp Plan. IE, Buffered bike lanes not included in Corridor Design Manual.



Utilities and Landscaping Requirements

BoCC Direction from Dec. 4th:

- County Attorney provide for the Board a legal opinion in the backup the next time the Board meets on how much leeway the County has legally to have utility companies relocate infrastructure to allow landscaping, and under what circumstances.
- Provide suggestions for shifting the balance of power between landscaping and utilities in the favor of landscaping.
- Provide a summary of what GRU has changed in their policies regarding this matter.

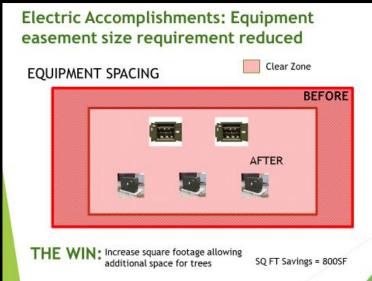
GRU Urban Design Standards Process

- Process is nearing completion
- Lots of revisions in GRU standards have been made

 When process is complete we will request a GRU staff presentation be

made to the County

Commission.





or placed trees in roadway, result was no

Electric Accomplishments: Concrete encased duct bank applicability, versus open trenches

THE WIN:

Additional space with out damaging

BoCC Direction from Dec. 6th:

 Revise policies to express BoCC desire to reinstate the policy framework that existed under the former Alachua County Boundary Adjustment Act

Key Concepts of Former Boundary Adjustment Act:

Reserve Areas

- Exclusive areas for annexation by municipalities
- Criteria include being "urban in character" or likely to become so within the next ten years, and promoting efficient delivery of urban services
- Statements identifying services which will be provided by the County and Cities within Reserve Areas
- Procedures for designating areas in coordination with Cities
- Requirement for review and update of areas every 5 years

Key Concepts of Former Boundary Adjustment Act:

Implementation (Annexation)

- Cities required to prepare and adopt an "Urban Services Report" for all proposed annexations in advance of annexation hearings. This report included analysis of how public services would be provided before and after annexation.
- Longer process time frames allowed opportunity for County and cities to review and address service delivery issues prior to City hearings on annexation.

Draft Language (Intergovernmental Coordination Element):

OBJECTIVE 4.1 (Intergovernmental Coordination Element)

Coordinate with municipalities on proposed changes to municipal boundaries with the objectives of satisfying the intent of Chapter 171 Florida Statutes, promoting efficient and cost-effective service delivery, assisting in the elimination of enclaves, pockets, and finger-like areas, and promoting compatibility between municipal and County plans. Coordinate with all municipalities in the implementation of the Boundary Adjustment Act to set forth reserve areas and resolve annexation issues.

Policy 4.1.1 Alachua County shall implement annexation review procedures for evaluating the consistency of proposed municipal annexations with Chapter 171, F.S. and identifying any potential effects of annexation on the County's Comprehensive Plan and the efficient provision of public services and infrastructure.



Policy 4.1.2 Alachua County desires to establish a legal policy framework for establishing areas reserved for annexation by municipalities in Alachua County, and appropriate implementation mechanisms. This would be for the purposes of ensuring:

- (1) Sound urban development and accommodation of growth,
- (2) Efficient provision of urban services to areas that become urban in character,
- (3) That areas are not annexed unless municipal services can be provided to those areas,
- (4) Cooperation between municipalities and Alachua County regarding the provision of services and the regulation of urban areas at the boundaries of municipalities,
- (5) That the procedures relating to annexation protect all parties affected, and
- (6) Development in designated reserve areas that efficiently utilizes services and prevents urban sprawl.

Board Discussion & Direction

Provide direction regarding draft policy language relating to Intergovernmental Coordination on Annexation

Upcoming Schedule – Comprehensive Plan Update

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